# CITY OF IQALUIT CITY COUNCIL MEETING #11 APRIL 23, 2019 at 6:00 p.m. CITY COUNCIL CHAMBERS

### PRESENT FROM COUNCIL

Deputy Mayor Romeyn Stevenson, Chair Mayor Madeleine Redfern – via teleconference Councillor Kuthula Matshazi Councillor Jason Rochon Councillor Joanasie Akumalik Councillor Noah Papatsie Councillor Kyle Sheppard

#### **ABSENT:**

Councillor Simon Nattaq

### PRESENT FROM ADMINISTRATION

Amy Elgersma, Chief Administrative Officer Rod Mugford, City Clerk Andrea Spitzer, Communications Manager Jennifer Jarvis, City Planner Sherri Rowe, Finance Consultant Jeanie Eeseemailee, Sr. Interpreter/Translator Tammy Ernst-Doiron, Executive Assistant

# **PRAYER**

Deputy Mayor Stevenson opened the meeting with Councillor Akumalik saying a prayer at 6:00 p.m.

# ADOPTION OF AGENDA

Change order in agenda to reflect #10 Committee Reports before #7 Reading of By-laws.

#### Add:

- 4. a) Canadian North
- 7. a) First Reading of By-law
  - (i) Al Woodhouse Road Closing By-law
- 12. In Camera legal item.

#### Motion #19-108

Moved by: Councillor Rochon Seconded by: Councillor Sheppard Adoption of the agenda as amended.

**Unanimously Carried** 

### 1. MINUTES

a) Planning and Development Committee of the Whole #02 – February 25, 2019

## Motion #19-109

Moved by: Councillor Rochon Seconded by: Councillor Akumalik

Planning and Development Committee of the Whole Meeting Minutes #02 dated February 25, 2019.

**Unanimously Carried** 

b) Special City Council Minutes #06 – March 6, 2019

#### **Motion #19-110**

Moved by: Councillor Akumalik Seconded by: Councillor Rochon

Special City Council Meeting Minutes #06 dated March 6, 2019.

**Unanimously Carried** 

c) Emergency City Council Minutes #07 – March 6, 2019

# **Motion #19-111**

Moved by: Councillor Sheppard Seconded by: Councillor Rochon

Emergency City Council Meeting Minutes #07 dated March 6, 2019.

**Unanimously Carried** 

# d) City Council Minutes #08 - March 12, 2019

# **Motion #19-112**

Moved by: Councillor Akumalik Seconded by: Councillor Rochon

City Council Meeting Minutes #08 dated March 12, 2019.

**Unanimously Carried** 

e) Engineering and Public Works Committee of the Whole #01 – March 13, 2019

## **Motion #19-113**

Moved by: Councillor Sheppard Seconded by: Councillor Rochon

Engineering and Public Works Committee of the Whole Meeting Minutes #01 dated March 13, 2019.

**Unanimously Carried** 

# 2. DECLARATION OF INTEREST

Councillor Sheppard declared a conflict of interest regarding the Qaggiavuut delegation.

### 3. **DELEGATIONS**

#### a) Qaggiavuut

Councillor Sheppard declared a conflict of interest and left the room.

Rhoda Ungalaq, Chair of Qaggiavuut, explained that Qaggiq is an Inuit Performance and Cultural Learning Hub with music, stories and Inuit history. The Inuit culture and language would be strengthened through performing arts. This will provide youth with a sense of belonging as they tell their own stories.

Ms. Ungalaq explained they would like to raise the funds for the Qaggiq through partnership with Federal and Territorial Governments and the private sector.

Ellen Hamilton, Qaggiavuut Executive Director, noted that for the past ten years, work has been underway to build Qaggiq, an Inuit performing arts centre. The centre will be used by Inuit music and storytellers. This will be a multi-use space not only for performing artists, but also for a place to learn. It is believed through performing arts,

language is maintained and strengthened. Over the past ten years, there has been a considerable number of training artists who are creating new performing arts in the Inuit language. The most recent work is a play in Inuktitut, written by elders and performed in Toronto. Unfortunately, the play cannot be performed in Iqaluit as there is no theatre.

Currently, a music performance is being developed which reclaims ancient songs that were at risk of being lost. The elders were sharing songs that only they knew, and now young artists have been learning the songs. This show will be performed around the world in France, Norway, Sweden, Canadian Indigenous Festivals and the Shanghai World Music Festival in China.

Ms. Hamilton felt the theatre will provide cultural tourism in the area.

The next step is to conduct a Cultural Infrastructure Feasibility Study to submit to the Federal Government. Qaggiavuut is asking Council to be a partner and support their work in obtaining everyone's ideas for a performing arts centre.

Councillor Papatsie felt the Inuit culture needs to be shown and asked that consideration be given to people with disabilities.

Ms. Ungalag noted that cultural strength will be gained by the youth. She commented that in Cambridge Bay, the Inuit language was being lost and through performances, the Inuit language was being revived.

Councillor Matshazi commented that culture is not only an economic benefit, but also brings the community together and makes them stronger.

Councillor Akumalik asked for additional information on the feasibility study.

Ms. Hamilton advised that through private donations, \$200,000 has been raised. Last year, \$25,000 was used to develop a business plan by Colliers. The next step is the Feasibility Study to determine the best location, the social and economic costs and benefits, funding and fundraising.

Another aspect is bringing lots of partners together to determine who has interest and other uses for the space such as an art gallery, Inuit culinary arts café, Inuit language early childhood daycare, educational programming through singing and drum dance, and residence for artists. All of this will take a considerable amount of research and consultation.

Councillor Akumalik asked who the Friends of Qaggiavuut are. Ms. Ungalag explained that they are individuals from the south who donated money.

Ms. Hamilton noted that some donors have previously built performing arts centres and they have provided advice and leadership.

Councillor Akumalik asked if the request for support was required immediately.

Ms. Ungalag noted that Council has provided a letter of support in the past, however, the request is for an updated letter of support indicating that Council would participate in the feasibility study by speaking with the consultants.

Deputy Mayor Stevenson pointed out that Qaggiavuut is doing great things for performing Inuit artists and Inuit art in general. He noted that the City's participation in the feasibility study will be needed to assist in finding a location for Qaggig and how it will fit in with existing recreation programs.

Councillor Akumalik asked if providing a letter of support will make the City a stakeholder.

Ms. Hamilton advised that the organization has been working with the Department of Culture and Heritage for the past three years, and there is funding for cultural infrastructure which has never been allocated to the performing arts in Nunavut. The support has been provided in other areas of art. The letter of support would show that the City is in favour and supports the centre.

Ms. Ungalag explained that they would update Council on the project.

# **Motion #19-114**

Moved by: Councillor Akumalik Seconded by: Councillor Matshazi

Council supports Qaggiavuut organization and moves to update the letter of support.

**Unanimously Carried** 

Councillor Sheppard returned to the meeting.

### b) Iqaluit District Education Authority

Douglas Workman, Chair of Iqaluit District Education Authority (IDEA), explained that IDEA is responsible for busing eligible children to school. To be eligible, they must live in a residential area of the community, and West 40 is zoned industrial.

In spring 2017, a request was received for busing and a solution was not found because the family moved. A recent request for busing has been received from a different family. In speaking with the staff with the bus contract, they have indicated the cost to provide bus service is prohibitive. Mr. Workman asked if the zoning for West 40 can be expanded to include residential, in which case IDEA can include the area in the contract to be renewed next year. If it is not possible to zone West 40 as residential, he asked that the City enforce the by-law and not permit residential in West 40.

Councillor Akumalik pointed out that as a parent, they have a responsibility to get their child to school, and therefore asked if the IDEA has explained this to the parent.

Mr. Workman reiterated that IDEA is restricted in being able to provide busing in West 40. The IDEA does not have discretionary funding to pay for the busing. He noted this is a dilemma. He pointed out that earlier this year when Council discussed the Nunavut Brewing Company request to rezone West 40, a couple of councillors commented that West 40 was not a residential area.

Councillor Akumalik asked how the student is getting to school now.

Mr. Workman explained that the parent works for Government and a taxi brings both the parent and child into the city. It is understood that the parent is not eligible for staff housing at this time.

Councillor Sheppard noted there is a housing crisis in the city at this time. He pointed out that people who choose to live in West 40 cannot expect to have the same services as the rest of the city. He felt that the owners of the property should advise tenants that they cannot expect certain services in that location.

Deputy Mayor Stevenson asked that the Planning and Development Department provide a list of known residences in West 40 to the next Planning and Development Committee of the Whole.

Councillor Papatsie feels that everyone deserves an education and the family can be supported by the community, as there has to be a solution. He noted that schools have snowmobiles and there must be other options. He suggested that perhaps a bus stop could be provided close to the area, keeping in mind the safety of the student during inclement weather. He felt the student should be accompanied by an adult when going to a bust stop because there have been bears caught in the area.

Deputy Mayor Stevenson asked that Planning and Development Department staff also provide options to rectify this situation.

Councillor Akumalik commented that for the safety of the children, he feels the West 40 is considered industrial based on the businesses located in that area. He pointed out that there are dump trucks and loaders on the road and there will be an increase in various types of traffic when the deep-sea port is completed. He feels this is a dangerous area for children living there. He feels it is the responsibility of the parent to get the child to school.

Councillor Akumalik asked Mr. Workman and the parent to attend the next Planning and Development Committee of the Whole to discuss the matter further and hopefully an informed decision can be made.

# 4. <u>AWARDS AND RECOGNITIONS</u>

#### a) Canadian North

Deputy Mayor Stevenson read a letter of thanks, acknowledgement and appreciation to the President of Canadian North.

The letter thanked Canadian North for expedited delivery of pumping equipment last week. The efforts to accommodate the shipment by rearranging cargo shipments to prioritize the City equipment was greatly appreciated. The equipment was necessary to deal with a municipal emergency related to one of the lift stations. Special recognition was extended to Brian Tattuinee, Sales Manager, for facilitating the shipment.

# 5. <u>STATEMENTS</u>

Councillor Akumalik extended congratulations to Elle Joyce Sagadraca for winning gold and silver at a body-building competition in Ontario.

Councillor Papatsie extended condolences to the Nikki Eegeesiak family.

Councillor Papatsie noted that spring is coming and it is important to tell people where they are going when travelling by snowmobile. He thanked Search and Rescue and the volunteers for their work in finding a missing person.

Deputy Mayor Stevenson noted that not only telling people where you are going, but also taking location devices is extremely important. The location devices are readily available to purchase or sign out from the Wildlife Office. These are important when travelling on the land, which makes it easier for searchers to find someone.

Mayor Redfern extended condolences to the Nikki Eegeesiak, William Noah Ekho and Luc Peter families.

Mayor Redfern acknowledged the work by 123 Go for organizing Toonik Tyme, which was enjoyed by many community members.

# 6. <u>DEFERRED BUSINESS AND TABLED ITEMS</u>

None

## 10. <u>COMMITTEE REPORTS</u>

a) Request for Decision – Taxi Fare Review 2019

Councillor Papatsie, Vice Chair, Taxi Review Committee, advised that pursuant to Taxi By-law #590 a meeting must be held within 90 days of the beginning of the year. A meeting was held on March 27, 2019 to review the taxi fare charged by the taxi industry. The last increase was approved by Council in December 2014, with the rates increasing from \$6.00 to \$7.00.

The Committee is recommending Taxi By-law Amendment #776 to increase the base taxi fare by \$1.00 for travelling within the city, including Apex and the Causeway, but excluding Upper Base. For elders who are aged 60 and over, the fare remains at \$5.00, however, the taxi driver may require identification.

Councillor Akumalik expressed concern regarding the taxi fare increase and indicated that he would not support the increase.

Councillor Matshazi asked for clarification regarding one of the outcomes presented in the Request for Decision, that being, the taxi companies will incur increased costs if the new Taxi By-law is approved by Council.

Councillor Papatsie explained that the recommendation is to increase the taxi fare by \$1.00, as it has not been increased since 2014.

Rod Mugford, City Clerk, clarified that the proposed new Taxi By-law will require taxi companies to incur costs due to upgrading the vehicles to include GPS and certain vehicle standards. The by-law has not been presented to Council.

Councillor Papatsie explained that taxi companies have started to upgrade their vehicles by installing GPS systems.

Councillor Matshazi asked why the taxi companies are requesting a fare increase if the increase will result in the taxi companies upgrading their vehicles.

Deputy Mayor Stevenson explained that the amendment to increase the base taxi fare will increase the profit made by the taxi companies. The taxi companies are concerned if the proposed Taxi By-law is approved, they will incur additional costs to upgrade their vehicles. Deputy Mayor Stevenson felt the increase in the base taxi fare should be requested if the proposed Taxi By-law is approved. He noted that an updated Taxi By-law was discussed for the past five years, but it has never been presented to Council.

Councillor Sheppard felt the proposed base taxi fare increase of \$1.00 would be considered a five-year inflation adjusted cost. Councillor Sheppard advised he would not be in favour of the proposed increase without first reviewing the proposed Taxi By-law. He expressed concerns with the level of service being provided and the quality of vehicles being used. Taxi companies over the past number of years have not made investments in their vehicles, and the vehicles being used are not acceptable. He noted that taxi service is considered an essential service and Council must ensure that the service can be provided to the community. Councillor Sheppard felt the proposed Taxi

By-law should be presented to Council for review and representatives from the taxi companies could be in attendance to answer questions posed by Councillors.

Councillor Papatsie noted residents attended the Taxi Review Committee and concerns were expressed regarding the taxi fare.

Councillor Akumalik noted that the taxi company will be replacing 70 vehicles and they are expecting the residents to pay for them by raising the base taxi fare to \$8.00. He noted there are also concerns regarding customer service and taxi drivers requesting payment of fare in advance, which could be difficult to pay in some instances. Councillor Akumalik pointed out that there are no vehicles that provide wheelchair accessibility. He expressed concern that each passenger in a taxi cab must pay \$8, which a considerable amount of money being made by the taxi company.

Councillor Akumalik asked to see a financial history from the taxi company, providing the information is public.

Councillor Matshazi felt the taxi company should consider a subsidy program that would help defray costs as they are providing public transportation.

Councillor Sheppard would like to defer the request to a future meeting and invite representatives from the taxi companies to attend the meeting to make a presentation to Council and answer questions. Members of the Taxi Review Committee would also be invited to attend to hear the discussion and provide their input. He feels there is not sufficient information to make an informed decision on the request at this time.

### **Motion #19-115**

Moved by: Councillor Sheppard Seconded by: Councillor Rochon

Council defers the Request for Decision – Taxi By-law #590 Schedule I Amendment #776 to increase the base taxi fare by \$1.00 to a future meeting.

**Unanimously Carried** 

Deputy Mayor Stevenson asked the timeline to present the proposed Taxi By-law to Council.

Mr. Mugford advised that the proposed Taxi By-law has been reviewed by the solicitor. Staff is currently making some minor changes and will be present the proposed Taxi By-law to Council in the near future.

Deputy Mayor Stevenson asked that the draft proposed Taxi By-law be circulated to Council prior to the meeting or presented at the meeting. This will enable Council to discuss the draft by-law and the proposed increase to the base taxi fare at the same time.

Councillor Akumalik noted in the Schedule of Tariffs, the fee shows \$7.00, but the recommended change is \$8.00. He asked if the wording could be up to \$8.00, which would allow taxi companies the option of charging a lower rate.

Deputy Mayor Stevenson felt the matter should be discussed at the same meeting when reviewing the draft by-law.

Councillor Papatsie noted that Council can decide on what amount to increase the base taxi fare.

#### b) Finance Committee of the Whole #01

i) 2018 Audited Financial Statements

### **Motion #19-116**

Moved by: Councillor Sheppard Seconded by: Councillor Akumalik

Council accepts the 2018 Audited Financial Statements.

**Unanimously Carried** 

# c) Planning and Development Committee of the Whole Report #03

i) Survey Sketch SK 19-007

Councillor Akumalik, Chair of the Planning and Development Committee of the Whole, explained that the leaseholders of Lots 44 and 45 on Plan 674 want to adjust the lot line between their lots to accurately reflect their leases. This requires Lot 45 lot line being moved two metres into Lot 44.

#### **Motion #19-117**

Moved by: Councillor Akumalik Seconded by: Councillor Sheppard

Council approves Survey Sketch SK 19-007 to permit the resurvey of Lots 44 and 45 on Plan 674.

**Unanimously Carried** 

## ii) Survey Sketch SK 19-009

Councillor Akumalik, Chair of the Planning and Development Committee of the Whole, explained that leaseholders of Lot 225 and a portion of Lot 224 want to survey a new lot to reflect their lease, and to also expand the lot to the north to accommodate a shed encroachment. As well, the leaseholder of Lot 223 and a portion of Lot 224 want to consolidate the two lots to reflect their lease.

### **Motion #19-118**

Moved by: Councillor Akumalik Seconded by: Councillor Sheppard

Council approves Survey Sketch SK 19-009 to permit the resurvey of Lots 223, 224, and 225 on Plan 644.

**Unanimously Carried** 

### iii) Survey Sketch SK 19-004

Councillor Akumalik, Chair of the Planning and Development Committee of the Whole, advised that a resurvey of an easement line is required to protect the new sewer line that is being extended from Federal Road to an existing access vault on Mivviq Street. The easement will be widened to protect the future sewer line. The easement affects one leasehold property, being Lot 87, Plan 2152.

#### **Motion #19-119**

Moved by: Councillor Akumalik Seconded by: Councillor Sheppard

Council approves Survey Sketch SK 19-004 to permit the resurvey of an easement for the new sewer line from Ulu Lane to the fuel pipeline.

**Unanimously Carried** 

## iv) Request for Decision – Road Closing By-law

Councillor Akumalik, Chair of the Planning and Development Committee of the Whole, advised that a portion of Al Woodhouse Street will be closed to allow the consolidation of lots in the area. The section of road being closed is between Mivviq Street and Building 1043. Building 1043 will continue to have road access via Iglulik Drive.

#### Motion #19-120

Moved by: Councillor Akumalik Seconded by: Councillor Sheppard

Council approves that the Al Woodhouse Road Closing By-law proceed to First Reading.

**Unanimously Carried** 

v) Request for Decision – General Plan and Zoning By-law Housekeeping Amendments

Councillor Akumalik, Chair of the Planning and Development Committee of the Whole, explained that a review of the General Plan and Zoning By-law identified a number of housekeeping amendments to the by-laws to ensure effective implementation. A comprehensive review process will take a considerable amount of time once it is started, so it is recommended that the housekeeping amendments be made at this time.

## **Motion #19-121**

Moved by: Councillor Akumalik Seconded by: Councillor Sheppard

Council directs staff to prepare amending by-laws for the proposed General Plan and Zoning By-law housekeeping amendments, and bring the amending by-laws forward for First Reading.

**Unanimously Carried** 

### 7. BY-LAWS

- a) First Reading of By-law(s)
  - i) Al Woodhouse Road Closing By-law

### **Motion #19-122**

Moved by: Councillor Akumalik Seconded by: Councillor Sheppard

First Reading of Al Woodhouse Road Closing By-law.

**Unanimously Carried** 

b) Second Reading of By-Law (s)

None

# c) Third and Final Reading of By-Laws (s)

i) QBDC General Plan By-law Amendment No. 857

### Motion #19-123

Moved by: Councillor Akumalik Seconded by: Councillor Sheppard

Third and Final Reading of General Plan By-law Amendment No. 857.

**Unanimously Carried** 

### 8. <u>OLD BUSINESS</u>

None

## 9. **NEW BUSINESS**

# a) Strategic Plan Implementation Update

Amy Elgersma, Chief Administrative Officer, provided Council with an update on the implementation of the Strategic Plan. She noted that in working towards service enhancements for the community, it is important that priorities are clarified to address the most important issues.

Based on Council's decision, a Council workshop was facilitated in early April by Strategic Planning Consultants to review, reaffirm and adjust the priorities as necessary. Following Council's workshop, directors, managers and senior staff attended a two-day workshop to review the priorities and develop a workplan to implement the strategic priorities and a reporting progress method. The consultants are meeting with staff who were unable to attend the workshop and are preparing a draft report to be presented this week. A final report will be received on May 10, 2019. Following the report, a public information session will be held to gather feedback and share information with the public on the strategic priorities, goals and activities.

## b) Community Development Municipal Funds Application 2019/20

Amy Elgersma, Chief Administrative Officer, advised that the Community Development Division of Community and Government Services administers core funding to municipalities to support delivering and planning of municipal programs and services. Tax base municipal corporations are eligible for the funding through a contribution program. Applications for funding programs will be submitted as follows:

Municipal Funding Program - \$2,067,177

- Water and Sewer Subsidy \$1,257,913
- Community Land Administration Funding \$88,083
- Community Development Fund \$15,000
- Inuit Language Implementation Fund \$75,000

# **Motion #19-124**

Moved by: Councillor Sheppard Seconded by: Councillor Rochon

Council approves the Community Development Municipal Funds Application 2019/20.

**Unanimously Carried** 

Councillor Sheppard noted that the funding amounts are the same as last year and hopefully in future years, core funding will increase as the city continues to grow.

Councillor Papatsie asked if applications for funding have been submitted for disability access.

Ms. Elgersma advised that these particular funding programs do not directly address accessibility. She noted that an application has been submitted to the Federal Government for \$1 million for renovations to City Hall to improve accessibility. The proposal is currently being reviewed and it is hoped to hear the result of the review soon.

### 11. CORRESPONDENCE

### a) Nunavut Research Institute – Annual Summary Report

Nunavut Research Institute provided the Annual Summary Report – "Maternal Health and the Childbirth Experiences of Inuit in Nunavut: What was, what is, and what could be". This was for Council's information.

#### b) Elections Nunavut – 2019 Election Information

Correspondence was received from Dustin Fredlund, Chief Electoral Officer, for Elections Nunavut, advising that the *Local Authorities Elections Act* was repealed on April 1, 2019, and the rules for administering municipal elections will be guided by the *Nunavut Elections Act*.

Election Nunavut will provide municipal administrators with more information on the changes and the process of administering municipal elections.

## c) Nunavut Research Institute - Application

Nunavut Research Institute submitted an application to conduct a study on climate change and soil science to understand peat formation in the arctic with climate warming and impacts on atmospheric greenhouse gases. A research team will collect data from July 7 - 27, 2019.

### **Motion #19-125**

Moved by: Councillor Sheppard Seconded by: Councillor Rochon

NRI Application – Peat Expansion in Arctic Tundra (Baffin Island) Pattern, Process, and the Implication for the Carbon Cycle is approved.

**Unanimously Carried** 

## d) Inuit Heritage Trust Inc. - Application

Inuit Heritage Trust Inc. submitted an application for De Beers Canada Inc. to conduct an archaeological reconnaissance program on their Chidliak Exploration property. The study will be carried out from July 1 – August 30, 2019 and will focus on the identification and documentation of archaeological sites, which will assist with future project planning and regulatory submissions.

#### **Motion #19-126**

Moved by: Councillor Rochon Seconded by: Councillor Sheppard

The Inuit Heritage Trust Application for De Beers Canada Inc. Chidliak Exploration Project is approved.

**Unanimously Carried** 

### 12. <u>IN CAMERA SESSION</u>

- (1) as per Section 22 (2) (a) CTV Act and By-law 526 Section 67
  - Legal Item

### **Motion #19-127**

Moved by: Councillor Rochon Seconded by: Councillor Sheppard Council goes In Camera at 7:35 p.m.

**Unanimously Carried** 

# **Motion #19-128**

Moved by: Councillor Rochon Seconded by: Councillor Sheppard

Council returns to regular session at 7:54 p.m.

**Unanimously Carried** 

# 13. ADJOURNMENT

# Motion #19-129

Moved by: Councillor Sheppard Seconded by: Councillor Rochon

Council adjourns at 7:55 p.m.

**Unanimously Carried** 



Romeyn Stevenson Deputy Mayor

Amy Elgersma

Chief Administrative Officer