

**CITY OF IQALUIT  
CITY COUNCIL MEETING #17  
SEPTEMBER 12, 2023 at 6:00 p.m.  
CITY COUNCIL CHAMBERS**

**PRESENT FROM COUNCIL**

Mayor Solomon Awa  
Deputy Mayor Kyle Sheppard  
Councillor Swany Amarapala  
Councillor Ookalik Curley  
Councillor Simon Nattaq  
Councillor Kimberly Smith  
Councillor Romeyn Stevenson  
Councillor Samuel Tilley

**ABSENT**

Councillor Paul Quassa

**PRESENT FROM ADMINISTRATION**

Steve England, Chief Administrative Officer  
Rod Mugford, City Administrator  
Brianna Longworth, Deputy City Clerk  
Katrina Sarmiento, Executive Assistant  
Jenie Eeseemailee, Senior Interpreter/Translator  
Kent Driscoll, Communications and Customer Service Manager  
Tamilore Adeleke, Acting Director of Engineering and Capital Planning  
Mathew Dodds, City Planner  
Michelle Armstrong, Planning Contractor, Northern Futures – via teleconference  
Samantha Toffolo, Planning Contractor, Northern Futures – via teleconference

**MOMENT OF SILENCE**

Mayor Awa opened the meeting at 7:08 p.m. with a prayer.

**SWEARING IN**

None

**ADOPTION OF AGENDA**

Remove:

**7. BY-LAWS**

- b) Second Reading of By-law(s)
  - ii) By-law No. 963, Amendment to the General Plan By-law No. 898 – GPA 23-002, Lot 982, Plan 4331; Lot 667, Plan 1671; Lot 669, Plan 1672 and

Portion of Lot 666, Plan 1673 (West 40) - Future West 40 Industrial Subdivision

- iii) By-law No. No. 964, Amendment to Zoning By-law No. 899 - ZBA 23-004, Lot 982, Plan 4331; Lot 667, Plan 1671; Lot 669, Plan 1672 and Portion of Lot 666, Plan 1673 (West 40) - Future West 40 Industrial Subdivision

Add:

12. IN CAMERA

Labour – Verbal – One item

**Motion #23-263**

Moved by: Deputy Mayor Sheppard

Seconded by: Councillor Smith

Adoption of agenda as amended.

**Unanimously Carried**

Deputy Mayor Sheppard noted that a public hearing was held earlier this evening regarding the Second Reading, and asked why they were being removed from the agenda.

Brianna Longworth, Deputy City Clerk, advised that staff requested to defer Second Reading of By-law No. 963 and 964 to allow staff to update the amending by-laws to add “Dog Area” as a permitted use in the Industrial Designations and Zones and to require Dog Areas to be set back a minimum of 500 metres from any Residential or Commercial Zones. Ms. Longworth noted that the request to remove the two items was made prior to the public hearing.

**1. MINUTES**

- a) **City Council Meeting #16 Minutes dated August 22, 2023**

**Motion #23-264**

Moved by: Councillor Stevenson

Seconded by: Councillor Smith

City Council Meeting #16 Minutes dated August 22, 2023.

**Unanimously Carried**

**2. DECLARATION OF INTEREST**

None

### 3. **DELEGATIONS**

#### **a) Pilitak Enterprises – Exception to By-law No. 739 to Allow Night Shifts**

Jean-David Laberge, Project Manager, Pilitak Enterprises, was in attendance to request permission to work 24-hour days during October and November to erect the waste transfer station structure, that being the building envelope. He explained that the structural material had just arrived and in order to close the building and meet the deadline of December 1, work would have to be carried out 24-hours a day. Mr. Laberge advised that SkyTraks, SkyJacks and manlifts would be used to work on the outside to install insulation and panels. He indicated that loud machinery would not be used during the night. Inside work would be carried out during the winter months

Deputy Mayor Sheppard asked if there were any residents in close proximity and the potential impacts on the area when working overnight.

Mr. Laberge explained that there are other industrial buildings in close proximity and residential buildings are a distance away, but noise can carry. He advised that the noise would be limited as there would be no compaction and loud machinery being used.

Councillor Stevenson asked if the exception could clearly indicate that no civil work would be carried out during the evening/night to ensure that compactors and heavy equipment would not be used during the night.

Mr. Laberge clarified that the work would be limited to the building envelope - walls and roof, and no civil work would be carried out during the night.

#### **b) SSi Canada – Letter of Support for Broadband Revolution**

Dean Proctor, Chief Development Officer, QINIQ/SSi Canada, was in attendance via teleconference to request a letter of support for a broadband funding application to Canadian Radio-television and Telecommunications Commission (CRTC). The following are the highlights of the presentation:

- Improve broadband in Nunavut
- SSi is a northern company
- QINIQ provides broadband service
- QINIQ SSi provides mobile service
- Need for a change
- Digital disparity
  - Between Nunavut and the rest of Canada
  - Among Nunavummiut due to economic inequities
- Launched QINIQ Broadband Revolution
  - Innovative – technology upgrades with StarLink
  - Committed – co-invest with Nunavut telecoms infrastructure
  - Accessible – service and pricing to benefit all Nunavummiut
  - Disruptive – consumer in control

- Consumer in control
  - Buy what you need when you need it
  - Base package \$20/month for 25 GB service
  - Up to 10 multiple devices can use the package – family and small businesses
  - Unused data is rolled over from one month to the next
  - Service can be purchased for a week
  - No contracts and no credit checks
- CRTC funding can provide more speed, capacity and lower GB prices

Deputy Mayor Sheppard noted that previous letters of support for broadband applications were broad and not specific.

Deputy Mayor Sheppard asked about pricing for residents that were not able to access StarLink connection.

Mr. Proctor explained that QINIQ would purchase service from StarLink in order to provide the entry level service to all Nunavummiut.

#### **4. AWARDS AND RECOGNITIONS**

None

#### **5. STATEMENTS**

Councillor Smith noted that the Municipal Election would be held on October 23. She pointed out that the filing deadline for Declaration of Candidacy for mayor and councillors starts at noon on September 18 until 2:00 p.m. on September 22. She also pointed out that September 18 is the first day to apply for a mail-in ballot.

Councillor Tilley acknowledged the Iqaluit Slo-pitch League on a successful season. He noted that residents use the field a lot and there were approximately 465 people that enrolled in the softball league. Councillor Tilley congratulated the three division champions.

Councillor Nattaq expressed concern regarding funeral service mistakes and the wrong loved one being buried.

#### **6. DEFERRED BUSINESS AND TABLED ITEMS**

None

#### **7. BY-LAWS**

##### **a) First Reading of By-law(s)**

i.) By-law No. 968, Procurement By-law

**Motion #23-265**

Moved by: Deputy Mayor Sheppard  
Seconded by: Councillor Amarapala

Council approves First Reading of By-law No. 968, Procurement By-law.

**Unanimously Carried**

ii.) By-law No. 969, Spending Authority By-law

**Motion #23-266**

Moved by: Councillor Amarapala  
Seconded by: Councillor Smith

Council approves First Reading of By-law No. 969, Spending Authority By-law.

**Unanimously Carried**

iii.) By-law No. 970, Council Indemnity By-law

**Motion #23-267**

Moved by: Deputy Mayor Sheppard  
Seconded by: Councillor Smith

Council approves First Reading of By-law No. 970, Council Indemnity By-law.

**Unanimously Carried**

**b) Second Reading of By-law(s)**

- i.) By-law No. 962, Amendment to Zoning By-law No. 899 – ZBA 23-002 – Lots 184-1 to 184-5, Plan 644; Lots 1 to 2, Block 110, Plan 2659 and Lot 574, Plan 1571 (Lower Iqaluit) – Pairijiit Tigummiagtikkut – Elders’ Housing Project

**Motion #23-268**

Moved by: Deputy Mayor Sheppard  
Seconded by: Councillor Tilley

Council approves Second Reading of By-law No. 962, Amendment to Zoning By-law No. 899 – ZBA 23-002 – Lots 184-1 to 184-5, Plan 644; Lots 1 to 2, Block 110, Plan 2659 and Lot 574, Plan 1571.

**Unanimously Carried**

- ii.) By-law No. 963, Amendment to the General Plan By-law No. 898 - GPA 23-002, Lot 982, Plan 4331; Lot 667, Plan 1671; Lot 669, Plan 1672 and Portion of Lot 666, Plan 1673 (West 40) - Future West 40 Industrial Subdivision

This item was removed from the agenda.

- iii.) By-law No. 964, Amendment to Zoning By-law No. 899 - ZBA 23-004, Lot 982, Plan 4331; Lot 667, Plan 1671; Lot 669, Plan 1672 and Portion of Lot 666, Plan 1673 (West 40) - Future West 40 Industrial Subdivision

This item was removed from the agenda.

- iv.) By-law No. 966, Amendment to the General Plan By-law No. 898 – GPA 23-003 - Untitled Municipal Land Identified as “Parcel B” on SK 23-008 (Tundra Ridge) City of Iqaluit – New Public/Institutional Lot

**Motion #23-269**

Moved by: Deputy Mayor Sheppard  
Seconded by: Councillor Smith

Council approves Second Reading of By-law No. 966, Amendment to the General Plan By-law No. 898 – GPA 23-003 - Untitled Municipal Land Identified as “Parcel B” on SK 23-008.

**Unanimously Carried**

- v.) By-law No. 965, Amendment to Zoning By-law No. 899 – ZBA 23-007 – Untitled Municipal Land Identified as “Parcel B” on SK 23-008 (Tundra Ridge) City of Iqaluit – New Public/Institutional Lot

**Motion #23-270**

Moved by: Councillor Smith  
Seconded by: Deputy Mayor Sheppard

Council approves Second Reading of By-law No. 965, Amendment to Zoning By-law No. 899 – ZBA 23-007 – Untitled Municipal Land Identified as “Parcel B” on SK 23-008.

**Unanimously Carried**

**c) Third Reading of By-law(s)**

None

**8. OLD BUSINESS**

None

**9. NEW BUSINESS**

**a) Request for Decision – Aircraft Noise from 737-200 and Hours of Operation for Arrivals and Departures**

Deputy Mayor Sheppard noted that over the past few years, there have been numerous complaints regarding noise from 737-200 aircrafts, which service chartered flights to Baffinland Iron Mines. He noted that it appears that the airport has no noise abatement procedures/policies. Deputy Mayor Sheppard hoped that some action could be taken to limit the operating hours of the flights.

**Motion #23-271**

Moved by: Deputy Mayor Sheppard

Seconded by: Councillor Smith

Council directs Administration to write a letter to Baffinland Iron Mines requesting that the 737-200 chartered flights limit arrival and departure times in Iqaluit to 6:30 a.m. and 10:30 p.m., and further, that Administration write a letter to Iqaluit airport requesting the implementation of a noise abatement policy and/or procedure.

**Unanimously Carried**

Councillor Stevenson asked if information was obtained from other airports regarding arrival and departure times.

Deputy Mayor Sheppard noted that he wanted different times, but Administration suggested the proposed times. He advised that 737-200 aircrafts were using the Kitchener airport, until a number of complaints were received from residents regarding the noise.

Mayor Awa commented that perhaps the decibel level should be considered.

Councillor Tilley commented that noise abatement is restricted to the number of aircrafts being flown over an area. He explained that the airport would have to restrict an aircraft type to arrive and depart during certain hours. Councillor Tilley suggested that a request be forwarded to Economic Development and Transportation (ED & T) and Nunavut airports that 737-200 aircrafts arrival and departure times be limited to the suggested hours.

## **b) Request for Decision – Illicit Drugs and Alcohol**

Deputy Mayor Sheppard thanked the Iqaluit RCMP for the work they have done over the past months that led to arrests and a significant amount of drug seizures in Iqaluit and other regions last week.

Deputy Mayor Sheppard indicated that he spoke to a number of RCMP officers, by-law enforcement officers and firefighters in Iqaluit to obtain information and statistics regarding illicit drugs and alcohol.

Deputy Mayor Sheppard noted that there is a significant quantity of illicit hard drugs and alcohol in Iqaluit that is spreading to other communities. The following are statistics from June 25 to September 2 from Iqaluit first responders:

- 16 overdose calls – drugs and alcohol
- 20 mental health calls
- 38 medical responses for assaults
- 30 seizures
- 377 medical emergency calls
- 69 fire related calls
- 167 medivac assists
- 79 times dispatch had stacked calls
  - Calls that exceed the City’s ability to respond and are triaged prior to dispatching
- Stacked calls
  - 2023 – 6-week period - 79 times
  - 2022 – 151 times
  - 2021 – 127 times
- Severity and frequency of calls relating to hard drugs, alcohol and illegal alcohol has increased

Deputy Mayor Sheppard indicated that there are three ways that illegal substances arrive in Iqaluit and in turn, spread to other communities in Nunavut:

- Air travel from Yellowknife – unsecured airport with no screening process
- Canada Post – parcels containing high amounts of drug and alcohol
- Air cargo on Nunavut airlines
  - Not always adequate cargo screening for illegal substances
  - Cargo flights from Montreal, Ottawa, Winnipeg, Edmonton and Yellowknife

### **Motion #23-272**

Moved by: Deputy Mayor Sheppard

Seconded by: Councillor Smith



Council directs Administration to:

1. Engage with the Government of Nunavut, relevant Federal Government departments and agencies, and airlines connecting Nunavut to NWT to address security gaps in air travel between Yellowknife and Nunavut communities, specifically with a goal of implementing full security screening of air passengers, baggage and cargo destined for Iqaluit and other Nunavut communities to prevent the import of illicit drugs and alcohol.
2. Request that Canada Post implement improved inspection protocols at southern mail hubs serving Nunavut to prevent the import of illicit drugs and alcohol to Nunavut communities.
3. Initiate discussions with airlines serving Nunavut to emphasize the importance of their cooperation in preventing transportation of illicit substances and to encourage them to voluntarily implement increased cargo screening protocols ahead of any regulatory change.
4. Provide a copy of this motion to our MP Lori Idlout, Senator Dennis Patterson, Nunavut Tunngavik Inc. (NTI), the three Regional Inuit Associations (RIAs), all four Iqaluit MLAs and to the Nunavut Association of Municipalities (NAM) to request their support in implementing these measures to reduce the supply of illicit hard drugs and alcohol to help make our communities safer.

**Unanimously Carried**

Councillor Nattaq spoke about the importance of reducing the quantity of illicit drugs and the supply chain in the community.

Councillor Smith spoke about the need of social support that provide people with a happy and healthy way of life, without feeling the need to reach out for drugs and alcohol.

Councillor Smith felt it was important to have access and training for naloxone kits, which can save lives. She felt this was particularly important with the amount of cocaine coming into the territory. Councillor Smith indicated that Red Cross offers a free on-line self-directed Opioid Poisoning Emergency Course and upon completion of the course, Red Cross will mail the trainee a nasal naloxone kit.

Mayor Awa talked about the importance of security in the Yellowknife airport.

Deputy Mayor Sheppard clarified that action taken must be compliant with the laws of the country and *Charter of Rights and Freedoms*.

Councillor Tilley explained that international airports require security. He agreed that something had to be done to reduce illicit drugs from coming into Iqaluit and the territory.

**c) Request for Decision – Trade Show Booth Art and Content Approval**

Kent Driscoll, Communications and Customer Service Manager, presented a Request for Decision for the Trade Show Display Booth Designs. Mr. Driscoll presented three options, noting that staff were recommending Option 3.

Deputy Mayor Sheppard commented on the tag line – Building the City of Tomorrow and noted that all three displays were male dominated and do not include pictures of women. He felt that it was important to have diversity in branding.

Mr. Driscoll pointed out that the back view of the firefighter in Option 1 was a woman. He commented that the fire department was diverse and a gender balanced fire department. Mr. Driscoll indicated that the side panels from all options can be printed and used.

**Motion #23-273**

Moved by: Councillor Smith

Seconded by: Councillor Amarapala

Council approves using Option 3 for the trade show display design.

**Unanimously Carried**

Councillor Tilley asked for clarification on what option would be used.

Mr. Driscoll advised that staff recommended Option 3. He noted that based on Deputy Mayor Sheppard's suggestions, side panels from Option 1 and 2 can be printed and used.

**d) Request for Decision – Design for the Extension of AV 270 – Consultant Recommendation of Award**

Tamilore Adeleke, Acting Director of Engineering and Capital Planning, presented a Request for Decision to award the Design for the Extension of AV 270 for water and sewer infrastructure.

Ms. Adeleke explained that three submissions were received and evaluated. Based on the results of the evaluation, staff was recommending awarding the contract to R.V. Anderson Associates Limited. Ms. Adeleke requested permission to use the Land Development Fund to fund the design.

**Motion #23-274**

Moved by: Deputy Mayor Sheppard

Seconded by: Councillor Stevenson

Council awards R.V. Anderson Associates Limited the contract to undertake the design for the extension of AV 270 in the amount of \$91,466 plus GST.

**Unanimously Carried**

**e) Request for Decision – West 40 Subdivision Development Project –  
Consultant Recommendation of Award**

Tamilore Adeleke, Acting Director of Engineering and Capital Planning, presented a Request for Decision to award the West 40 Subdivision Development project. A Request for Tender was issued for a consultant to provide planning and design services for the West 40 Subdivision.

Ms. Adeleke noted that a series of consultations with stakeholders would be held throughout the design process to ensure that there was value added to the project. She noted that the dog team owners would be included in the consultation process.

**Motion #23-275**

Moved by: Councillor Smith

Seconded by: Councillor Stevenson

Council awards Stantec the contract for the West 40 Subdivision Development project in the amount of \$1,133,330.46 plus GST, increase the Capital Spending Plan project budget by \$174,000, and further, that the entire budget and all existing commitments for the West 40 Subdivision Studies Project be moved to the West 40 Subdivision Drainage Plan.

Councillor Amarapala noted that Dillon Consulting Limited scored higher on the evaluation and staff requested further clarification on Stantec's proposal. She asked if it was legal to award the contract to the consultant with the lower evaluation.

Ms. Adeleke did not completely understand the Purchasing By-law, but she understood that the City has the right to accept or reject proposals based on the long-term value being added. She noted that Dillon Consulting Limited scored lower on the technical portion.

Deputy Mayor Sheppard expressed concern that an additional \$272,000 would be paid because of a higher technical score. He noted that approximately \$170,000 would put the project over budget. Deputy Mayor Sheppard pointed out that the contract was for a drainage plan, construction and administration, which was mostly gravel pads with adequate drainage.

Ms. Adeleke advised that a copy of the evaluation sheet could be provided for councillors' reference. She noted it was important to note that in the past, tenders were awarded to the lower bidder regardless of technical scores and evaluation, and Council was required to approve a number of change orders, making the total cost of the project

over budget. She explained that Stantec's technical proposal would hopefully eliminate the need for change orders.

Councillor Amarapala asked for clarification as to whether this included the dog team area.

Ms. Adeleke advised that it does include the dog team area. She noted that it was important to conduct consultations with the dog team owners and other stakeholders to understand the level of impact the project would have on them and to accommodate their needs.

Councillor Amarapala asked if there was an alternate location being considered should the dog team area need to be moved and has any consultations regarding alternate locations been discussed with the dog team owners.

Steve England, Chief Administrative Officer, advised that two meetings have been held since June, with the Dog Team Society president and vice president, and discussions are positive. Mr. England noted that based on the discussions, there is a way to accommodate what the Dog Team Society wants in the area. He noted that the Second Reading of the two by-laws that were removed from the agenda will include dog areas in the Industrial Designation, which will be presented to Council at a future meeting.

Councillor Stevenson asked if there were any examples of technical differences between the two proponents that assist in making a decision to spend an additional \$272,000.

Ms. Adeleke asked if the matter could be deferred until a future meeting in order to provide the appropriate information.

**Motion #23-276**

Moved by: Councillor Stevenson

Seconded by: Deputy Mayor Sheppard

Council defers awarding the West 40 Subdivision Development project to allow staff time to provide the requested information.

**Unanimously Carried**

Deputy Mayor Sheppard commented that Council needed to ensure they carry out due diligence because the difference in the cost between the two proponents was significant.

**10. COMMITTEE REPORTS**

None

**11. CORRESPONDENCE**

**a) Pilitak Enterprises – Exception to By-law No. 739 to Allow Night Shifts**

**Motion #23-277**

Moved by: Deputy Mayor Sheppard  
Seconded by: Councillor Smith

Council approves the request to permit an exception to By-law No. 739 to allow Pilitak Enterprises Ltd. to work night shifts during October and November 2023 on the waste transfer station building envelope, that being walls and roof, using SkyTrak, SkyJack and manlifts, and further, that no compactors, heavy equipment and civil work will be carried out during the night.

**Unanimously Carried**

**b) SSi Canada – Letter of Support for Broadband Revolution**

**Motion #23-278**

Moved by: Deputy Mayor Sheppard  
Seconded by: Councillor Amarapala

Council provides a letter of support for SSi Canada Broadband Revolution and any other proposed broadband application(s) to the Canadian Radio-television and Telecommunications Commission's (CRTC) Broadband Fund.

**Unanimously Carried**

**12. IN CAMERA SESSION**

- (1) as per Section 22 (2) (a) CTV Act and By-law 526 Section 67
- Labour – Verbal

**Motion #23-279**

Moved by: Councillor Smith  
Seconded by: Councillor Amarapala

Council goes In Camera at 8:46 p.m.

**Unanimously Carried**

**Motion #23-280**

Moved by: Councillor Stevenson  
Seconded by: Councillor Nattaq

Council returns to Regular Session at 8:58 p.m.

**Unanimously Carried**

13. **ADJOURNMENT**

**Motion #23-281**

Moved by: Councillor Stevenson

Seconded by: Deputy Mayor Sheppard

Council adjourns at 8:59 p.m.

**Unanimously Carried**



A handwritten signature in blue ink, appearing to be 'Solomon Awa', written over a horizontal line.

Solomon Awa  
Chair

A handwritten signature in blue ink, appearing to be 'Brianna Longworth', written over a horizontal line.

Brianna Longworth  
Deputy City Clerk

Approved by City Council on the 26<sup>th</sup> day of September 2023.